



प्रशासनिक सुधार और लोक शिकायत विभाग  
DEPARTMENT OF  
**ADMINISTRATIVE REFORMS &  
PUBLIC GRIEVANCES**

NATIONAL GOOD GOVERNANCE WEBINAR SERIES 2024-25

# INNOVATION DISTRICT CATEGORY

SHORTLISTED INITIATIVES UPTO THE LEVEL OF EXPERT COMMITTEE

## PROCEEDING REPORT

27th September 2024, Friday

### **Session - I**

Plastic Check Post- Mandapam  
Wildlife Range Initiative,  
Ramanathapuram


### **Session - II**

Augmenting Livelihood: Changing  
Lives Initiative, Malkangiri

#### **ORGANIZED BY:**

**National Centre for Good Governance**

Department of Administrative Reforms and Public Grievances  
Ministry of Personnel, Public Grievances and Pensions  
Government of India



“When history will make an assessment after 100 years of independence, you have the opportunity that your name should figure prominently in it. You can say with pride that you have played a role in creating new systems for the country and improving the systems. I am sure all of you will continue to expand your role in nation building. Capacity building should be our endeavor at every moment, for ourselves, for our colleagues and also for the system. We will have to keep on making efforts to surpass new heights.”

**Hon’ble Prime Minister Shri Narendra Modi**

*16th Civil Services Day Speech 2023*



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# BACKGROUND

The Hon'ble Prime Minister had mandated the Department of Administrative Reforms & Public Grievances (DARPG) to hold virtual conferences/webinars with District Collectors and other officers. A specific theme/sector may be taken up in each month, in which past award winners since the inception of the scheme under that sector are invited to present their experiences.

In his address on the occasion of Civil Services Day, 2022, the Hon'ble Prime Minister suggested that training institutes should conduct virtual sessions of 1 - 1.5 Hours with the award winners as the Lead Speakers, to disseminate the best practices.

Accordingly, DARPG and NCGG jointly conducts National Good Governance Webinars, one webinar a month on different themes, on the last Friday of every month, over the year 2022 - 2024, to highlight and disseminate the best practices and sharing of experiences of the award-winning institution to facilitate replication by other States/Districts.

These Webinars covered the PM award winning initiatives on the themes 'Improving Public Service Delivery'; 'Health'; 'Aspirational District programme'; 'Public Grievance Redressal', 'Environment', 'Public Participation (Jan Bhagidari) through Swachh Bharat Mission', Innovations at District, State and Centre levels, 'Jal/Water Management' and 'Namami Gange'.

These webinars were attended by about 1000 officials from Ministries/ Departments, State Governments and District Collectors. Given the encouraging response, it was decided to continue the initiative of organizing the National Good Governance Webinar Series in the year 2024 - 2025.

In the above backdrop, DARPG in collaboration with NCGG, has convened the 23rd Webinar on shortlisted initiatives up to the level of expert committee under the category "INNOVATION DISTRICT CATEGORY" on September 27th, 2024.

# WELCOME ADDRESS

**by: Shri Puneet Yadav**

*Additional Secretary, Department of Administrative Reforms & Public Grievances, Government of India*

The Additional Secretary, Shri Puneet Yadav, extended a warm welcome to all participants at the 23rd edition of the National Good Governance Webinar Series. He emphasized the continued success of the series, noting how previous sessions had sparked the replication of several initiatives across districts through discussions among District Magistrates and senior officers. He welcomed all participants, acknowledging their commitment to learning from each other and applying innovative governance practices in their respective regions.

The Additional Secretary highlighted that today's webinar would focus on two district-level projects, which had reached the Expert Committee stage during the selection process for the Prime Minister's Awards. He mentioned that these initiatives were among the top four shortlisted projects in the final stages of assessment, reflecting their high potential and success. These discussions, he remarked, offer valuable insights for officials seeking to replicate impactful governance models in their own districts.

The Additional Secretary provided an overview of the projects to be presented. The first project, "Plastic Check Post," is from the Mandapam Wildlife Range in Ramanathapuram, Tamil Nadu. The second project, "Augmenting Livelihood: Changing Lives," was implemented in Malkangiri, Odisha. He explained that these projects exemplified innovation in district governance, emphasizing the importance of exchanging best practices across regions to drive improvements in governance.

Introducing the first speaker, Shri Simranjeet Singh Kahlon, District Collector of Ramanathapuram, Tamil Nadu, the Additional Secretary provided a brief background on the 2016 batch IAS officer of the Tamil Nadu cadre. Shri Simranjeet Singh holds a BTech in Engineering Physics from IIT Delhi, which the Additional Secretary proudly noted as his own alma mater as well. Shri Kahlon's experience includes serving as Sub-Collector, Commissioner of Chennai Corporation, Commissioner of Madurai and Joint Mission Director for Swachh Bharat Mission 2.0. Shri Kahlon was invited to present the innovative "Plastic Check Post" initiative.





The Additional Secretary also introduced the second speaker, Shri Lingaraj Panda, Deputy Secretary, Department of School Education & Literacy, Ministry of Education. Shri Panda, an IAS officer of the 2015 Odisha cadre, had conceptualized the "Augmenting Livelihood: Changing Lives" initiative while serving as Sub-Collector in Malkangiri. Shri Panda's extensive experience includes postings as SDM, Collector, Additional District Magistrate in Sambalpur, State Project Director in Bhubaneswar and Collector & District Magistrate of Gajapati.

The Additional Secretary reiterated the importance of sharing successful district-level innovations and learning from each other to enhance governance across the country. He then requested the speakers to make their presentations.

## SESSION - I

# BRIEF ON THE INITIATIVE PLASTIC CHECK POST - MANDAPAM WILDLIFE RANGE, RAMANATHAPURAM, TAMIL NADU

1. Plastic Check Post, an innovative initiative, is established in the coastal area of the Ramanathapuram district to improve Marine environment. Marine litter, especially plastic is a major cause of pollution and deterioration of marine ecosystem. The Gulf of Mannar Marine National Park and Biosphere Reserve (also a Ramsar Site) is located in this region. It is considered a “Biologists’ paradise” with over 4,223 species of flora and fauna.
2. The Plastic check post watchers check all the vehicles for plastics and collect them and replace them with an eco-friendly cloth bag given by them to the tourists. An Environment fee of Rs 20/ four-wheel vehicle is charged to make the initiative sustainable. The plastic collected is recycled and used for road and construction. The initiative of ‘Community operated Plastic Check Post is visible action and demonstration which has led to sustainable environmental protection, behavioral change and promotes alternatives to plastic.
3. The revenue earned from environmental fee and sale of plastic garbage is more than the expenditure incurred towards cloth bags (alternative to plastic), wages and restoration activities. The initiative is an alternate livelihood for fisherwomen by way of deployment of SHG members in the seashore area, in cleaning and in stitching of yellow cloth bags.
4. A total of around 18,000 Kg of plastic waste was collected during a period of 8 months starting from January 2022. A clean environment attracts more tourists.

# PROCEEDINGS

## **Shri Simranjeet Singh Kahlon, District Collector, Ramanathapuram, Tamil Nadu.**

### *Initiative in Ramanathapuram District, Tamil Nadu*

Shri Simranjeet Singh Kahlon introduced the innovative "Plastic Check Post" initiative aimed at protecting the unique marine biodiversity in the Mandapam Wildlife Range, located near the Rameshwaram and Dhanushkodi regions. He emphasized the ecological importance of the Gulf of Mannar, which is a UNESCO-recognized wetland site and one of the world's richest marine biodiversity zones. However, with the rise of tourism following the development of roads in 2017, the region saw a massive influx of plastic waste, posing significant threats to the delicate ecosystem, including endangered species like turtles that nest on the shores.

The "Plastic Check Post" was established to control the entry of plastic into the area. The initiative is community-driven and operates on the "Polluter Pays" principle, wherein tourists entering the area are charged a small environmental fee. This fee supports plastic waste collection and recycling efforts. The check post is managed by local community groups and self-help groups (SHGs), which collect and sort plastic waste brought in by tourists. This waste is then recycled, with part of the proceeds being used to fund livelihood initiatives for local fisherwomen, who stitch and sell cloth bags as an eco-friendly alternative to plastic.







Shri Kahlon highlighted the significant impact of the initiative, noting that since its launch in June 2022, a total of 50.9 metric tons of plastic waste has been collected. The project has also created 59 green jobs and benefited over 3,500 local fishermen by reducing plastic waste in the ocean, which had previously hindered their fishing activities. Additionally, local shop owners and tourism stakeholders have seen a boost in business as the clean environment attracts more visitors.

The initiative also focuses on restoring marine ecosystems. Plastic collected is used for road construction and other recycling projects, while coral reef restoration efforts are ongoing. Artificial coral reefs and seagrass beds are being developed to further enhance marine biodiversity.

Looking forward, Shri Kahlon outlined future plans to expand the initiative. This includes creating more green zones by reducing vehicle emissions, installing yellow cloth bag vending machines and providing drinking water facilities to reduce the use of plastic bottles. He also mentioned plans to extend the Plastic Check Post initiative to Rameshwaram Island, ensuring that the entire region benefits from sustainable tourism and environmental conservation.

In conclusion, Shri Kahlon reiterated that the initiative is self-sustaining, with strong community involvement and replicable potential across other tourist and ecologically sensitive areas in India

# PRESENTATION

## PLASTIC CHECK POST

### PRIME MINISTER'S AWARD

PRESENTATION FOR APP. NO. INNO/00546 UNDER THE CATEGORY INNOVATION - DISTRICT RAMANATHAPURAM DISTRICT, TAMILNADU, INDIA

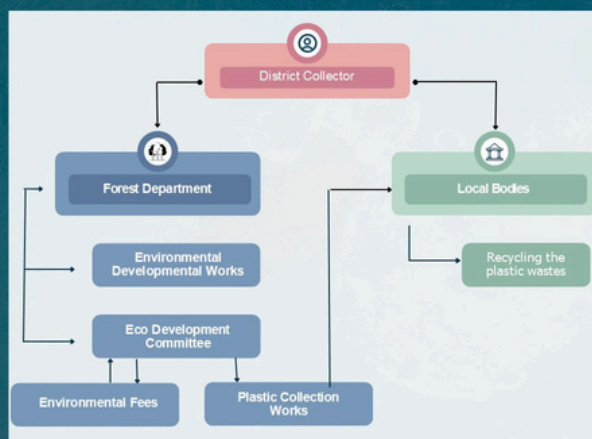
## Need for Plastic Check Post

- A large number of tourists footfall (approx. 2 crores), so a huge amount of plastics deposition at the Gulf of Mannar marine national park, Biosphere Reserve, and Ramsar site.
- Accumulation of plastics in the sea instantly at the narrow stretch of the Seashore.
- Sea turtle Nesting ground.
- Degradation of the Marine ecosystem is a major threat to marine Flora and Fauna.
- Plastics fed by Marine mammals and Fishes
- Microplastics entering Human Food Chain.

**TAMIL NADU**  
Palk Straits  
Gulf of Mannar

The Gulf of Mannar - Three distinct Coastal ecosystems (coral reef, seagrass bed, and mangroves) .4,223 species of plants and animals representing from primitive to higher forms . World's richest marine biodiversity and unique biological wealth and is a storehouse of marine diversity of global significance . 47% in contact with debris are affected and Plastic contributes to 60% of marine debris (UNEP)

# IMPLEMENTATION OF INNOVATION



PLASTIC COLLECTED THROUGH CHECK POST

Sl No:	Month	At Checkpost	At Seashore	Total (KGs)
1	JUN-22	250	1247	1497
2	JUL-22	200	1271	1471
3	AUG-22	190	1248	1438
4	SEP-22	220	1514	1734
5	OCT-22	200	1479	1679
6	NOV-22	180	1313	1493
7	DEC-22	300	3755	4055
<b>TOTAL</b>		<b>1550</b>	<b>11827</b>	<b>13,377</b>



Routine Cleaning Work



Plastics seized at Check Post

## Uniqueness

- Community-based Governance
- Application of 'Polluter Pay Principle'
- Waste to Wealth Approach
- Convergence of Livelihood and Environment Conservation
- In line with 'LiFe' Initiative

## Sustainability

- Environment Fee-ensure financial Sustainability
- Sustainable behavioural changes (through awareness)
- Provided eco-friendly alternative (through cloth bags)

## Replicability

- Eco-Development Committee/ Federation can be registered as society under Societies act
- Easily replicable to other protected areas or Tourist areas



## Quantification of Benefits

- 13.1 LAKHS TOURISTS (IN LAST 7 MONTHS)
- NEW GREEN JOBS: 59
- FISHERMEN: 3573
- LOCAL SHOP OWNERS: 156
- MARINE WILDLIFE: 4500 SPECIES

## Impact on the beneficiaries

- SHG members are deployed in the seashore area cleaning and stitching yellow cloth bags.
- Alternate livelihood for fisherwomen
- Clean environment attracts tourists.
- Enhancement of marine biodiversity & healthy ecosystem.
- Fishermen: Healthy Fish Catch

Underwater Cleanup      Underwater Cleanup Day - Sep 17 2022      National Youth Day-12 Jan 2023

### CONVERGENCE OF MANY DEPARTMENTS

**Plastic Check Post**

- 01 Forest
- 02 Rural Development
- 03 Fisheries
- 04 Tourism
- 05 Municipality

### IDENTIFICATION OF BEST PRACTICES

- Community Involvement
- Ecofriendly Alternative
- Plastic Recycling
- Student Awareness

### IDENTIFICATION OF BEST PRACTICES, CONVERGENCE & AWARENESS GENERATION

- Awareness to the tourists at the check post.
- Mass beach clean-up and awareness programmes.

## POTENTIAL OF PLASTIC CHECK POST

Coral Restoration Program      Disposal & Recycling      Nursery

### DISPOSAL AND RECYCLING OF PLASTIC WASTE -ROAD CONSTRUCTION (Waste To Wealth)

Recycling of Plastic Waste for Road Constructions

### ENVIRONMENT DEVELOPMENT FUND UTILIZED FOR

- Artificial Coral reef restoration
- Cleaning of seagrass bed
- Greenery development
- Better development of Marine Ecosystem.
- Cleaning the sacred places e.gJatayuTeerth, etc

## FUTURE ACTION PLANS..

- Facilitate E-vehicles to tourists to reduce Air and Noise pollution.
- Making all sacred places plastic free
- Deployment of Artificial Coral reef structure on large scale to enhance the marine ecosystem.
- Cultivation of seagrass bed.
- Cleaning of seagrass bed through Scuba divers.
- Deployment of yellow cloth bag vending machine.
- Provide drinking water facilities at Dhanushkodi to reduce the usage of plastic water bottles.
- Developing more eco friendly alternatives
- Reducing ghost nets from ocean beds



THANK YOU

RAMANATHAPURAM DISTRICT, TAMIL NADU, INDIA

## SESSION - II

# BRIEF ON THE INITIATIVE AUGMENTING LIVELIHOOD: CHANGING LIVES, MALKANGIRI, ODISHA

1. This is a very ambitious initiative to create Sustainable Livelihood opportunity for 2000 Fishermen under the scheme of Socio-Economic Transformation & Upliftment (SETU). The department intended to improve the IMC population of the Balimela reservoir through systematic stocking of 5 crore advance fingerlings over a period of five years which would lead to enhance fish production from the reservoir. Due to cutoff area, there were no means of communication and was a high presence of Left-Wing Extremist (LWE) activity.
2. To implement the project, three operational strategies have been adopted.
  - **Back-end Infrastructure:** To involvement of local communities Primary Fishermen Cooperative Society (PFCS). Captive Pen Nurseries developed, so that required fingerlings can be available for the project. Additionally, Equipment support, Education support and Health insurance were provided to fishermen's community.
  - **Process Augmentation:** Dedicated training center building was created to provide exposure visits and skill upgradation trainings. 68 village tanks and 115 farm ponds was developed in convergence with MGNREGS to augment livelihood activity.
  - **Forward Linkages:** It helps to develop Storage and Processing unit. Fishermen are provided infrastructural assistance, electricity connection and marketing support. Fishermen societies are tagged to BSF camps and SSD hostels for supplying fish.
3. The PFCS members helped police and excise to check illegal hemp cultivation. Due to the new initiative, the LWE problem got reduced and motivated others to join the mainstream.
4. Regular stocking of IMC fingerlings increased the production from 6.23 kg to 125 kg per hac. Average income has also increased from Rs. 5000 to Rs. 1.20 lakh per annum.

# PROCEEDINGS

**Shri Lingaraj Panda, Deputy Secretary, Department of School Education & Literacy, Ministry of Education, New Delhi.**

*Initiative in Malkangiri District, Odisha*

Shri Lingaraj Panda began the session on the "Augmenting Livelihood: Changing Lives Initiative" by recounting the historical and geographic significance of Malkangiri. Located at the junction of Chhattisgarh, Andhra Pradesh and Telangana, this region had long been disconnected from mainstream development, plagued by insurgency and extreme poverty. For 47 years, the Swabhimaan Anchal area remained isolated and under the control of extremists, with no government services reaching its 151 villages.

Shri Panda explained that the district's dire situation, marked by rampant Naxal activity and Ganja cultivation, began to change with the construction of the Guru Priya Setu. This bridge, linking the cut-off region to the rest of Odisha, laid the foundation for large-scale development and integration of the region. The local administration took decisive steps to reclaim the area and offer alternative livelihoods to the population, thereby reducing their dependence on illegal activities and insurgent groups.

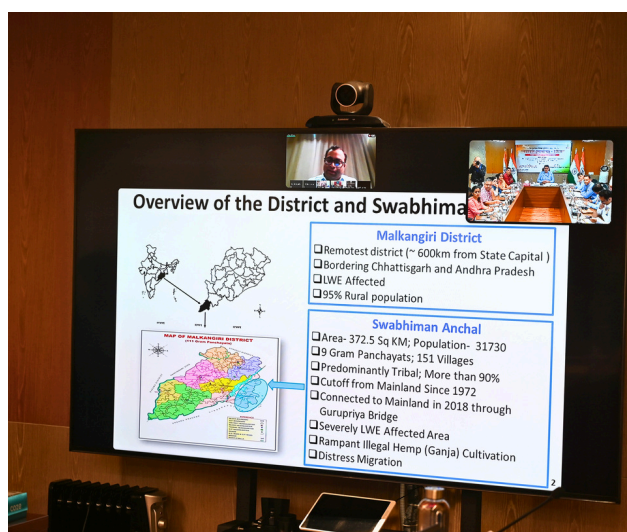
A critical component of this initiative was leveraging the region's natural resources, particularly its vast water reservoirs, to promote fisheries as an alternative livelihood. Shri Panda detailed how, with technical guidance and infrastructure support, local tribals and displaced Bengali refugees were trained in advanced fish farming techniques. This effort not only restored the region's fish production but also significantly boosted the incomes of families, from ₹5,000 to ₹1.2 lakhs annually.



He highlighted the role of local communities in transforming the area. Fisheries cooperatives were formed, equipment such as boats and safety gear were distributed and traditional tribal practices were combined with modern techniques. Shri Panda emphasized the success of capacity-building initiatives, with local youth and women actively participating in the fisheries program, ultimately reducing Naxal recruitment in the region.

The initiative's impact went beyond livelihoods, improving the overall socio-economic conditions of the region. The introduction of cold storage facilities, supported by electricity lines and surveillance from BSF camps, ensured that fish products could reach markets in Andhra Pradesh and Telangana. Shri Panda pointed out that this economic revival had greatly reduced forced migration, with families now earning stable incomes and investing in their futures.

In his concluding remarks, Shri Panda reflected on the comprehensive approach taken by the district administration, which combined infrastructure development, community engagement and resource mobilization. He underscored how this multi-pronged strategy helped reclaim the region from insurgency, improve living standards and build sustainable livelihoods for the local population.





# PRESENTATION

## Augmenting Livelihood : Changing Lives

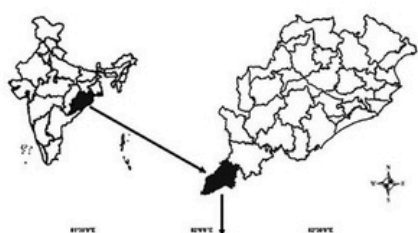
### Fishery Intervention:

*Leading the way in Swabhiman Area*

**District: Malkangiri, Odisha**



## Overview of the District and Swabhiman Anchal



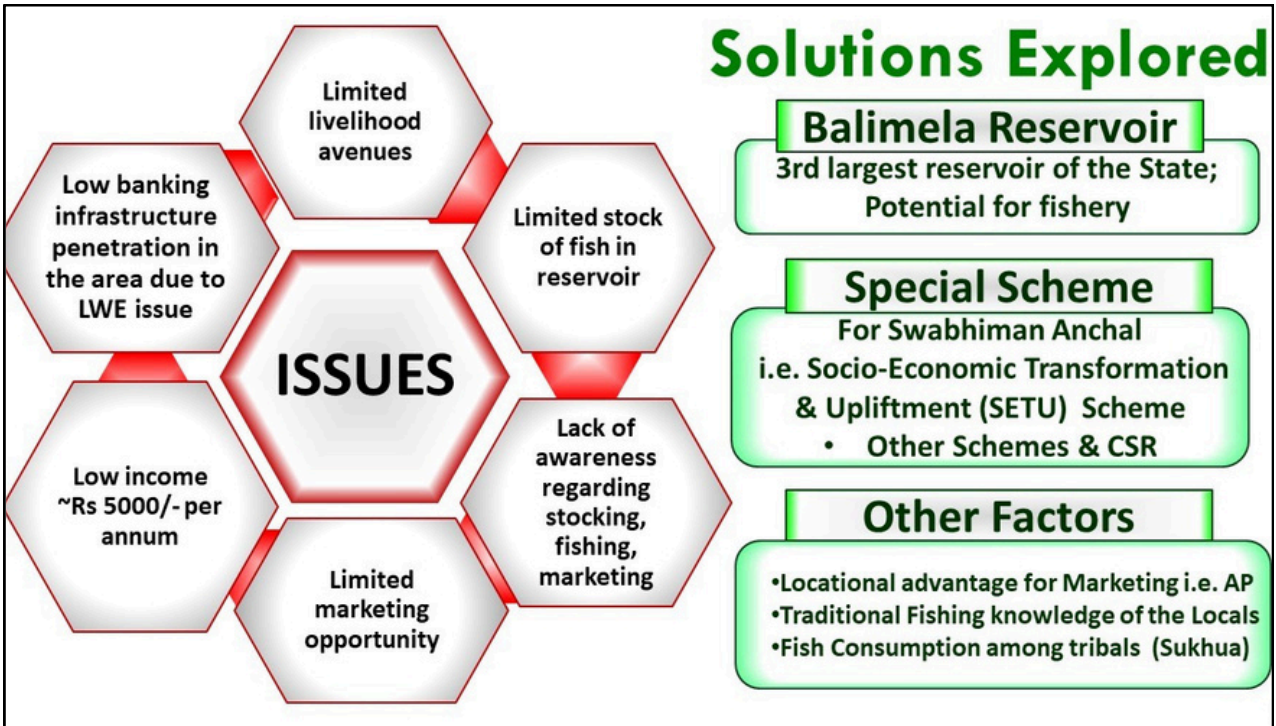
### Malkangiri District

- Remotest district (~ 600km from State Capital )
- Bordering Chhattisgarh and Andhra Pradesh
- LWE Affected
- 95% Rural population

### Swabhiman Anchal

- Area- 372.5 Sq KM; Population- 31730
- 9 Gram Panchayats; 151 Villages
- Predominantly Tribal; More than 90%
- Cutoff from Mainland Since 1972
- Connected to Mainland in 2018 through Gurupriya Bridge
- Severely LWE Affected Area
- Rampant Illegal Hemp (Ganja) Cultivation
- Distress Migration

2



## Strategies Adopted

### 1. Back-end Infrastructure

- a. **Mobilization** : Formation of 16 Primary Fishermen Cooperative Societies (PFCS)
- b. **Nursery Raising** : Captive Pen Nurseries developed in the District
- c. **Equipment's Support**: Boats, Nets, Life Jackets provided to Farmers



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## Strategies Adopted

### 2. Process Augmentation

- a. **Stocking**: More than 5.37 Crore fingerlings stocked
- b. **Capacity Building**:
  - Dedicated Training centre building created
  - Exposure Visit and Skill upgradation Trainings provided
- c. **Livelihood augmentation** : 68 Village Tanks and 115 Farm ponds developed in convergence with MGNREGS to augment own consumption and to support ancillary livelihood activity



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## Strategies Adopted

### 3. Forward Linkage

- Storage and processing** :Fish Drying yard and Cold Storage Godown
- Electricity**: 220 X 33 KV Substation established for smooth functioning of Cold storage and Ice Production
- Autorickshaw and Bikes** fitted with **Ice box** provided
- Local Market**: Fishermen society tagged to BSF Camps and SSD Hostels for supply; Local Haat Infrastructure improved under SCA
- 6000 mobile handsets** distributed to people of **Swabhiman anchal**



Cold storage



Bikes fitted with Ice Box



Drying Yard

7

## OUTCOME

### Economic

- ❖ Fish production increased from 6.23 KG/ Ha to 125 KG/Ha
- ❖ More than 6000 fishermen benefitted from this project
- ❖ Per family income has increased from Rs. 5000 to Rs. 1.20 Lakhs/Annum
- ❖ Due to huge production, fish price reduced
- ❖ Forced migration checked

### Social

- ✓ Improved Nutritional status
- ✓ Distressed Migration rate declined
- ✓ Livelihood enhanced in other parts of district after establishment of captive Nursery
- ✓ PFCS members helped police and excise to check illegal hemp cultivation
- ✓ LWE problem reduced and motivated others to join mainstream

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# VOTE OF THANKS

**by: Smt. Prisca Poly Mathew**

*Consultant & Chief Administrative Officer, National Centre for Good Governance*

Smt. Prisca Poly Mathew, Consultant & Chief Administrative Officer of the National Centre for Good Governance, expressed her heartfelt thanks to all the esteemed 313 participants, including senior officials from the Central and State Governments, District Collectors, District Magistrates and distinguished speakers, for their valuable presence at the 23rd webinar of the National Good Governance Webinar Series on the theme of Innovation in District Governance.

Smt. Mathew extended her sincere gratitude to Shri Puneet Yadav, Additional Secretary, Department of Administrative Reforms & Public Grievances, for his kind presence and continuous support in making this event possible. She thanked him for his leadership and encouragement in facilitating the sharing of innovative district-level governance practices.

She conveyed her heartfelt thanks to Shri Simranjeet Singh Kahlon, District Collector, Ramanathapuram, Tamil Nadu, for his engaging presentation on the "Plastic Check Post Mandapam Wildlife Range Initiative." She praised the initiative's contribution to environmental conservation, alternate livelihoods for women and plastic recycling efforts, which have significantly enhanced marine biodiversity and created a more sustainable ecosystem.

Smt. Mathew also expressed her sincere gratitude to Shri Lingaraj Panda, Deputy Secretary, Department of School Education & Literacy, Ministry of Education, for showcasing the "Augmenting Livelihood: Changing Lives Initiative" in Malkangiri. She commended the initiative for its success in boosting fish production and significantly increasing family incomes, all while contributing to the reduction of left-wing extremism in the region.

In her concluding remarks, Smt. Mathew thanked all the participants for taking time out of their busy schedules to attend the webinar. She also acknowledged the tireless efforts of her colleagues at DARPG, including Shri Rohit Anand, Director; Shri K. Khatminthang, Under Secretary; Dr. Himanshi Rastogi, Associate Professor; and Shri Rajat Bhatnagar, Young Professional at NCGG, for their invaluable contributions in organizing the event.



# GLIMPSES



**Overview of the District and Swabhima**

**Malkangiri District**

- ❑ Remotest district (~ 600km from State Capital )
- ❑ Bordering Chhattisgarh and Andhra Pradesh
- ❑ LWE Affected
- ❑ 95% Rural population

**Swabhiman Anchal**

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- ❑ Rampant Illegal Hemp (Ganja) Cultivation
- ❑ Distress Migration



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